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SUBJECT: SAG OFFICIALS RECEPTIVE TO U.S. INTERNATIONAL PORT SECURITY PROGRAM

REFTEL: A) 04 PRETORIA 4199
B) 04 DURBAN 113

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1. (SBU) SUMMARY. South African officials were receptive to U.S. Coast Guard (USCG) Officer Brian Gilda's presentation of the International Port Security Program (IPSP). Officials openly discussed South Africa's efforts to comply with and implement the International Ship and Port Facility Security (ISPS) Code. The Coast Guard's follow-up letter to formalize the program should be addressed to Department of Transport (DOT) Director-General Mpumi Mpofu. U.S. officials should continue to highlight the value of multilateral cooperation, reciprocal visits, and the exchange of port security best practices to ensure maximum SAG cooperation on the program. Meetings with officials from other Department of Homeland Security (DHS) agencies based in South Africa were also productive. This cable was cleared by USCG Officer Brian Gilda. END SUMMARY.

2. (U) U.S. Coast Guard (USCG) Officer Brian Gilda and Econoff met with South African government officials and maritime transport industry representatives April 18-21 to present the U.S. Coast Guard's International Port Security Program (IPSP). The program fulfills USCG responsibilities under the U.S. Maritime Transportation Security Act to assess the effectiveness of security measures implemented in overseas ports. Gilda also presented the program to officials from other DHS agencies based in South Africa (i.e., Customs and Border Patrol - CBP, Immigration and Customs Enforcement - ICE, Container Security Initiative - CSI, ICE Attache, as well as the Drug Enforcement Agency). Those officials expressed appreciation at being informed of the IPS program prior to its formalization in South Africa and offered valuable insight on key individuals and agencies within South Africa's maritime industry.

SOUTH AFRICAN RESPONSE TO IPSP

3. (SBU) Gilda was well-received by DOT, Customs, NPA, and South African Port Operations (SAPO) officials who also expressed interest in Gilda's proposal to cooperate in the areas of ISPS compliance and maritime security. DOT Deputy Manager for Maritime Regulation Andrew Maswanganye, who is also acting-chair of the national maritime security committee (MSEC), said he looked forward to "an exchange of best practices." He said that he would like to present the program at the next MSEC meeting scheduled for May. South African port stakeholders hold monthly port security meetings (PSEC) and national stakeholders meet every other month (MSEC).

4. (SBU) SAPO Senior Manager for Security Vusi Khumalo and NPA Durban Port Manager for Security Justice Blose were excited about prospects for bilateral collaboration on port and maritime security issues. These officials and others openly discussed South Africa's efforts to implement the ISPS Code as well as challenges they have faced.

SOUTH AFRICA'S ISPS IMPLEMENTATION EFFORTS

5. (SBU) South Africa has created a "master security plan" to serve as the basis for all port and port facility security plans. (NOTE: Unlike the United States where the entire port is a port facility, South Africa considers individual terminals within the port to be port facilities. END NOTE). In addition, Econoff observed noticeable improvements since last July at Durban Port's Maydon Wharf. Security officers now conduct thorough screenings at temporary booms stationed at every road throughout Maydon Wharf where the water can be accessed from public roads. Officials also confirmed that South Africa requires a 96-hour notification and manifest prior to arrival at port.

6. (SBU) NPA officials told Econoff that the Authority is developing a web-based portal system to receive and disseminate pre-arrival documentation to the various national agencies and will begin rolling it out at the East London port in September 2005. Officials also said that South African Police Services

(SAPS) plan to launch a harbor police unit consisting of 900 officers later this year. Officials and industry representatives at the Durban and Cape Town ports said they have struggled to find a balance between the need for security and restricting access to areas that historically have been open to the public.

WHO HAS AUTHORITY OVER PORT SECURITY ISSUES?

17. (SBU) South Africa's Department of Transport (DOT) issues policies and regulation pertaining to sea ports, while the National Ports Authority (NPA) implements them. In June 2004, the DOT amended the Merchant Shipping Act of 1951 to include Maritime Security Regulations. The regulations incorporate the International Ship and Port Facility Security (ISPS) Code. South Africa declared its ports to be in compliance with the ISPS Code in July 2004 (Reftel B). DOT Director-General Mpumi Mpofu has direct responsibilities for maritime security and should be the recipient of the Coast Guard's follow-up letter to formalize the program.

COMMENT

18. (SBU) The South African government values a multilateral approach on most issues. Gilda's emphasis on the reciprocal visit aspect of the International Port Security Program resonated with South African officials. His depiction of the program as an opportunity to share best practices in the interest of effective ISPS implementation was also well-received. This strategy and focus should be pursued during future interactions with the SAG to ensure maximum cooperation on the program.

19. (U) This cable was cleared by USCG Officer Brian Gilda.

FRAZER